

## Message Text

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ACTION IO-14

INFO OCT-01 AGRE-00 USIA-06 AID-05 EB-08 EUR-12 COME-00  
ISO-00 TRSE-00 SSO-00 IOE-00 SS-15 SP-02 PRS-01  
OES-07 ABF-01 OMB-01 INR-07 INRE-00 CIAE-00  
NSAE-00 L-03 NSCE-00 PM-05 /088 W  
-----020104 311301Z /56

O 311202Z OCT 77  
FM AMEMBASSY ROME  
TO SECSTATE WASHDC IMMEDIATE 8136

C O N F I D E N T I A L ROME 17740

FODAG

FROM BAKER (FODAG)

E.O. 11652: GDS  
TAGS: EGEN, UNGA, ECOSOC, PORC  
SUBJECT: MEETING WITH UN SPECIALIZED AGENCIES: DRAFT UNDP-WFP  
MEMO

REF: STATE 256831; STATE 258238; STATE 249884; USUN 4121

1. FOLLOWING IS COMMENT ON STATE 256831 WHICH SENT ROME  
OCTOBER 28 ARRIVING WELL AFTER USUN'S OCT 27 COMMENT ON IT:

A. ALTERNATIVE A, PREFERRED BY USUN, HAS LITTLE RELEVANCE  
TO ROME AGENCIES. WFP DIRECTOR VOGEL, WHO HAD EARLIER  
HINTED HE WOULD HAVE TO POSTPONE HIS RETURN TO ROME UNTIL  
NOV. 4 RATHER THAN NOV. 2, HAS ALREADY NOW SAID HE'LL  
HEAD BACK NOV. 2. IT IS CLEAR THAT, HAVING BEEN RECEIVED  
IN WASHINGTON IN SEPTEMBER AT CABINET LEVEL, HE CANNOT  
JUSTIFY ADDITIONAL TWO-DAY ABSENCE FROM HIS FIRST COMMIT-  
TEE ON FOOD AID POLICY MEETING FOR ANYTHING LESS THAN FOR  
PRESIDENTIAL RECEPTION. WE WOULD EXPECT SAME RATIONALE  
WOULD APPLY TO SAOUMA WHO HAD CABINET MEVEL DISCUSSIONS IN  
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MID-OCTOBER IN WASHINGTON.

B. RE ALTERNATIVE B, WE IN NO POSITION TO ARGUE WITH  
JUDGMENT IN USUN'S 4121.

2. IF BOURNE COMES UP TO NEW YORK NOV. 1, SEPARATE  
MEETING BY HIM AND, IF POSSIBLE, AMB YOUNG WITH SAOUMA

AND/OR VOGEL WOULD BE TIMELY, ESPECIALLY SINCE FAO CONTRIBUTED 18-PAGE MEMO THRU FAO REP KIMMEL IN WASHINGTON LAST WEEK TO BOURNE EXERCISE.

3. KEY MESSAGES FOR SAOUMA MIGHT INCLUDE:

-- COMMENT ON FAO INPUTS;

-- STRESS ON PROSPECTS FOR US-FAO COLLABORATION IF VOLUNTARY FUNDING ROUTE TAKEN ON POST-HARVEST LOSSES (PHL) FUND AND ASSESSED FUNDING OF TECHNICAL COOPERATION PROGRAM HELD STABLE (E.G. \$30-MILLION U.S., FUNDED FAO-ADMINISTERED PEST CONTROL PROGRAM FOR CILSS);

-- INDICATION (IF DEPARTMENT CONCURS) THAT WE ARE WORKING UP SOMETHING ALONG LINES UK IDEA EXPRESSED AT JUNE FAO COUNCIL LAST MENTIONED BY SAOUMA IN WASHINGTON IN ORDER SOLVE PHL FUND IMPASSE (IDEA IS BASED ON RECOGNIZING THAT SUSPENSE ACCOUNT FUNDS SAOUMA WANTS TRANSFERRED TO A PHL FUND BELONG TO MEMBER GOVERNMENTS WHO THEN BY SUPPORTING A REVISED RESOLUTION IN EFFECT CONTRIBUTE VOLUNTARILY TO A CLEARLY VOLUNTARY PHL FUND.)

4. KEY MESSAGES TO VOGEL MIGHT INCLUDE:

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-- OUR INTEREST IN WFP'S BHN EXPERIENCE WITH POOREST, ESPECIALLY IN FOOD FOR WORK PROGRAMS GIVEN PROSPECT OF AMENDED TITLE III OF PL 480 AND OVERALL BHN THRUST OF U.S. AID POLICY;

-- OUR AWARENESS OF DIFFICULTIES IN GETTING GOOD ADMINISTRATION, ACCOUNTING AND LOCAL LDC SUPPORT OF SUCH PROGRAMS AND CONSEQUENT DESIRE LEARN AS MUCH AS POSSIBLE FROM WFP EXPERIENCE BOTH FOR SAKE WFP AND OUR OWN PROGRAMS;

-- OUR SUPPORT FOR EFFORT VOGEL PROMISED, ON OCTOBER 28 IN CFA (SEPTTEL) IN RESPONSE TO USDEL SUGGESTION, TO HAVE HIS EVALUATION STAFF DRAW CONCLUSIONS FROM WFP EVALUATION WORK WHICH CAN BE STUDIED BY AN AD HOC "FRIENDS OF CHAIRMAN" GROUP PRIOR TO SPRING CFA;

-- OUR INTEREST IN VOGEL'S REACTION TO DRAFT MEMO OF UNDERSTANDING BETWEEN UNDP, UNFPA, UNICEF AND WFP, LOOKING TOWARD STRENGTHENED COORDINATION IN PROGRAM PLANNING, FINANCING, IMPLEMENTATION AND EVALUATION

(USUN 3968). THIS SUBJECT, WHICH WE WERE UNABLE TO DISCUSS WITH VOGEL HERE OCTOBER 28 BECAUSE STATE 258238 REPEATING USUN 3968 REACHED OUR HANDS AFTER VOGEL'S DEPARTURE FOR NY SHOULD NOT BE TAKEN UP IN SAOUMA'S PRESENCE, SINCE LATTER IS PROBABLY SOURCE OF VOGEL HESITENCY. (IN VIEW OF FACT VOGEL HAS AGREED TO INTERVIEW A HIGHLY QUALIFIED FEMALE AMERICAN AID OFFICER FOR A KEY POSITION WHICH COULD BE VERY INFLUENTIAL IN IMPROVING AND UTILIZING PROJECT EVALUATION WE WOULD NOT RECOMMEND PRESSING VOGEL HARD IN THIS AREA AS U.S. PRESSURE, REPORTED TO SAOUMA, WILL INCREASE HIS RESISTANCE TO THE AMERICAN APPOINTMENT. INSTEAD WE SHOULD QUERY VOGEL AND SHOW INTEREST BUT ARRANGE TO HAVE THE PRESSURE COME FROM ELSEWHERE (E.G. DUTCH, FRG AND U.K.)  
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GARDNER

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NNN

## Message Attributes

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**Disposition Date:** 22 May 2009  
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**To:** STATE  
**Type:** TE  
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